

Washington State
Fire Protection
Policy Board



ANNUAL REPORT
2004 ~ 2005

August 11, 2006

The Honorable Christine Gregoire
Governor of the State of Washington
PO Box 40002
Olympia WA 98504-0002

Dear Governor Gregoire:

In compliance with RCW 43.43.934, it is my pleasure to submit to you the enclosed *Fire Protection Policy Board Annual Report for 2004~2005*.

Significant time and resources have been dedicated to the issues of training and education of our firefighters and building local capacity in jurisdictions with limited resources. We hope to continue in this endeavor with your support and that of the Washington State Legislature.

Sincerely,

T.J. Nedrow, Chair
Fire Protection Policy Board

TJN:et
Enclosure

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Background/Responsibilities

In 1986, the Washington State Legislature created the Fire Protection Policy Board. The Legislature found that fire protection services at the state level were being provided by different independent agencies. This resulted in a lack of comprehensive state-level focus for state fire protection services, funding, and policy. They also felt that the paramount duty of the state in fire protection services was to enhance the capacity of local jurisdictions to ensure that their personnel with fire suppression, prevention, inspection, origin and cause, and arson investigation responsibilities were adequately trained to discharge their responsibilities. The Board was created with the responsibility of:

- 1) Establishing a comprehensive state policy regarding fire protection services; and
- 2) Advising the Chief of the Washington State Patrol and the State Fire Marshal on matters relating to their duties under state law.

As a result of numerous studies by fire service organizations, special committees, and the Washington State Senate, the Board implemented a regional system of service delivery for Fire Protection Bureau programs. This system has been successful in working toward the goal of building capacity in jurisdictions with limited resources for fire investigations, life safety in buildings, code enforcement, and incident reporting.

In 1991, the Fire Protection Policy Board published the first Fire Protection Master Plan for Washington State. Development of the plan involved more than 100 fire service representatives, the insurance industry, education community, and local government representatives. The plan provided direction for state fire service policy, and many of the recommendations have been implemented. The Board is currently in the process of a plan revision to include changes and updated program information that has occurred since 1991.

In 1998, the Board undertook a review of the Master Plan and developed a 1998-2003 Strategic Plan. Strategic goals and strategies were distilled to seven primary goals:

- Fully implement and reliably fund the regions
- Implement the All-Incident Reporting System
- Provide access to a minimum level of funded training throughout the regions
- Implement fire prevention and life safety education strategies
- Update the Strategic Plan
- Review the Fire Protection Policy Board's legislative mandates

Board Responsibilities

- Adopts a state Fire Protection Master Plan.
- Monitors fire protection in the state and develops objectives and priorities to improve fire protection for the state's citizens.
- Establishes and promotes state arson control programs and ensures development of local arson control programs.
- Provides representation for local fire protection services to the Governor in state-level fire protection planning matters.
- Promotes mutual aid and disaster planning for fire services in the state.
- Ensures the dissemination of information concerning the amount of fire damage, including that damage caused by arson and its causes and prevention.
- Adopts a state fire training and education master plan.
- Develops and adopts a master plan for the construction, equipping, maintenance, and operation of necessary fire service training and education facilities.
- Develops and adopts a master plan for the purchase, lease, or other acquisition of real estate necessary to establish and operate fire service training and education facilities in a manner provided by law.
- Adopts standards for statewide fire service training and education courses, including courses in arson detection and investigation for fire, police, and prosecution personnel.
- Ensures the administration of any legislation enacted by the Legislature in pursuance of the aims and purposes of any acts of Congress insofar as the provisions may apply to the fire service.
- Cooperates with the common schools, community colleges, institutions of higher education, and any department or division of the state, or of any county or municipal corporation, in establishing and maintaining instruction in fire service training and education in accordance with any act of Congress and legislation enacted by the Legislature in pursuance thereof and in establishing, building, and operating training and education facilities.
- Encourages the development of regional units to reinforce coordination among state and local activities in fire service training, reporting, inspections, and investigations, particularly in smaller jurisdictions with inadequate resources.
- Advises the Chief of the Washington State Patrol and the State Fire Marshal on matters pertaining to their duties under law; and on all budgeting and fiscal matters pertaining to the duties of the State Fire Marshal and the Board.

Membership

The Fire Protection Policy Board consists of eight members appointed by the Governor, representing a cross-section of the state.



Sharon Colby, Chair

Represents Fire Commissioners
Currently Serving Third Term

I am a Fire Commissioner with Spokane County Fire District #3. I am also a Washington Fire Commissioners' Association Board member, representing Ferry, Stevens, Pend Oreille, Lincoln, and Spokane Counties. I have served on the Fire Protection Policy Board since November 1997.

Working with the Fire Protection Policy Board has broadened my knowledge and understanding of the many aspects of fire service. The biggest challenge for me began 3½ years ago, when I became Chair of the Fire Protection Policy Board. I take that responsibility very seriously and strive to be a conscientious leader. I continually reference the Revised Code of Washington (RCWs) that pertain to the Fire Protection Policy Board to ensure that we are on track and are doing our job correctly. I believe that we are becoming a stronger, more effective Board, and that we are gaining credibility among our peers.

As time moves on and changes occur, there will always be more work to do. I am pleased that for a while longer, I can be part of the process.



TJ Nedrow, Vice-Chair

Represents Volunteer Firefighters
Currently Serving Third Term

My involvement with the Fire Protection Policy Board began in 1989 by participating on the Fire Service Master Plan's Firefighter Certification Workgroup. Upon adoption of the Policy Board's Master Plan, I served the next five years chairing the Policy Board's Certification and Accreditation Guideline Committee. This lengthy association with state-level issues and organizations has provided me with tremendous insight into the complex issues facing members of these varied organizations.

I have volunteered my services to various communities and the fire service since 1975, in small, all-volunteer, and larger combination fire districts. For the past 18 years I have been a volunteer with Lacey Fire District #3 of Thurston County as a Command Officer and Fire Investigator. I am affiliated with the Washington State Firefighter's Association (WSFFA), having served as Board member and two-term President. I currently represent the WSFFA as Legislative Chairman and Washington State Director to the National Volunteer Fire Council with assignment to the United States Department of Transportation's Intelligent Transportation System - Public Safety Advisory Group. Also, I'm Vice Chair to the American Association of State Highway Transportation Officials' National Traffic Incident Management Coalition and the WSFFA representative to the Washington Fire Service Leadership Forum. I have otherwise been employed with the Washington State Department of Transportation for 25 years.

The WSFFA is a non-profit organization now in its 82nd year and distinguished as the oldest statewide fire service organization in Washington. The membership includes over 400 fire departments and districts, representing nearly 18,000 volunteer firefighters in Washington. Its mission and role are to represent the interests of volunteer firefighters and fire service throughout the state of Washington by providing information, education, representation, and services that enhance their capabilities and professionalism.

The WSFFA remains resolute on efforts that result in improving key elements relating to the volunteer fire service. Imperative is the delivery and availability of basic firefighter training to all volunteers based on realistic performance standards. Fair and equitable compensation for hours committed to state-level events remains critical to the volunteer fire service. Adequate volunteer responder insurance coverage, improved pension benefits, and adherence to basic health and wellness standards have all emerged as significant recruitment and retention issues. Last, but not least, is the volunteer responder's expectation of fire service organizations' compliance to basic fire ground safety standards and providing safe and sufficient basic fire suppression equipment.



Jim Broman

Represents Fire Chiefs
Currently Serving Second Term

I currently serve as the Fire Chief of Lacey Fire District #3, which serves 74,000 citizens, located over 70 square miles in northeastern Thurston County, Washington. The District employs 85 career members along with 58 volunteer personnel used throughout the various programs of the agency.

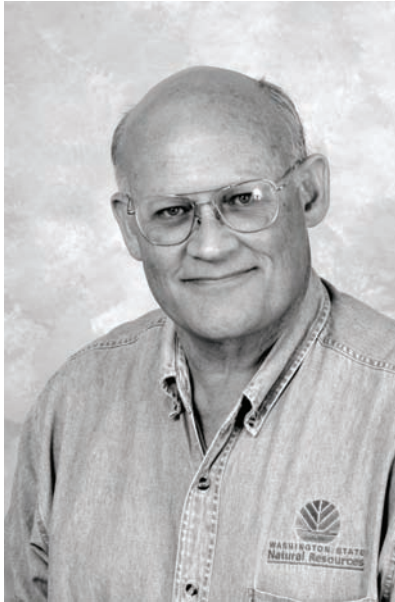
My fire service career spans over 39 years, with 27 years as a chief fire officer. My education background includes a Masters Degree in Public Administration as well as Executive Development programs through the National Fire Academy.

Prior to my employment at Lacey Fire District in 1989, I served as the fire chief for the City of Englewood, Colorado, and the City of Wheaton, Illinois. I began my career as a firefighter with Meridian Township Fire Department in Haslett, Michigan.

In addition to my membership on the Governor's Fire Protection Policy Board for the State of Washington, I currently serve as the Past President of the Washington State Association of Fire Chiefs and am the Chair of the Professional Development Committee for the International Association of Fire Chiefs.

The key issues for the Washington State Association of Fire Chiefs are program and funding support for the delivery of local risk mitigation and response services; state assistance with both fire investigation and hazardous materials response programs statewide; timely, accurate incident response data; interoperability, education, and professional development.

It is our objective to identify and advocate for programs and systems that leverage local service capacity and promote interoperability.



Mark Kahley

Represents WA. Dept. of Natural Resources
Currently Serving Second Term

The Washington Department of Natural Resources strives to work together cooperatively with the Washington Fire Service, the federal wildland firefighting agencies, and other states to provide the best wildland fire protection possible to the citizens of Washington.

The synergy provided by combining the resources, expertise, and talents of local, state, and federal agencies provides the best possible blend as well as the ability to draw upon private contract and other resources when fire loads exceed the capabilities of the combined resources. We fight fire shoulder to shoulder with Washington Fire Service, the five Federal Wildland Firefighting agencies, other states, and two Canadian provinces, using common qualifications standards to ensure safety for the firefighters and the public.

Mark has been responsible for management and oversight of all forest fire programs for the State of Washington for the past five years. His membership on the Steering Committee of the Pacific Northwest Wildfire Coordinating Group as well as the Fire Protection Policy Board serve to better coordinate the actions of all wildland firefighting agencies in Washington as well as the neighboring states and provinces. He represents the State on the Western States Fire Managers and is active in local issues and non-profit organizations.



Jennifer Gregerson

Represents Washington Cities
Currently Serving First Term

I was appointed by Governor Gary Locke in 2004.

I have been on the Mukilteo City Council for two years. During that time I have concentrated on public safety and local land use. In addition to the State Fire Protection Policy Board, I serve the National League of Cities on the Policy Committee for Information Technology.

The key issue for cities and towns at this time focuses on the risk to our communities from threats from international and domestic terrorism as well as natural and manmade disasters. Cities are the prime first responders, and have been in every incident. Preparedness is vital. We know what to do; we need the means with which to do it.

The Association of Washington Cities, as well as the National League of Cities, believes that the safety of our citizens is the first responsibility of our governments. We must be allowed to fulfill that responsibility.



Joseph Coultman

Represents Career Firefighters
Currently Serving Second Term

I have been a Seattle Fire Fighter since 1990, and have been assigned to the Seattle Fire Department's Alarm Center as a Dispatcher since 2004. I have been active in the Seattle Firefighters Union since 1996, holding positions as a Station Steward, a member of the EMS and Political Action Committees, and have chaired the Human Relations Committee since 1999. I was elected to the Seattle Firefighters Executive Board of Directors in the fall of 2003 and am currently serving my second term. I am also the lead representative for my union on the King County Labor Council. I serve as the Career Fire Fighter Representative for Washington State on the Governor-appointed Fire Protection Policy Board and am the Washington State Council of Fire Fighters Representative to the E-911 Advisory Committee.

I currently live in Seattle's Capitol Hill and am serving my second term as the Career Firefighter Representative on the Fire Protection Policy Board.

Photo Not Available

Robert E. (Buck) Lane

Represents Washington Counties
Currently Serving First Term

It is an honor to represent the 39 counties of Washington State on the Fire Protection Policy Board. I was appointed in March of 2004 to serve on this Board by Governor Locke.

We look to the Fire Protection Policy Board for their leadership in each of our counties and the state.

I was born and raised in eastern Washington, have served for 3 years as the Asotin County Commissioner, and am serving my second term on the Legislative Steering Committee.



Dean Hosni

Represents Insurance Industry
Currently Serving First Term

For the past 17 years, I have worked for State Farm Mutual Insurance Company. During this time, I have worked to support my company's vision to be the customer's first and best choice in the insurance and financial services we provide.

I am honored to have been appointed by Governor Gregoire to the Fire Protection Policy Board in 2005. My role is to represent the interests of the insurance industry, our policyholders, and citizens of Washington State. As a member of the Fire Protection Policy Board, I will support the development of public policy that promotes public safety, while effectively managing our resources.

My educational background includes a Bachelor's degree in Economics from the University of Southern California. I have also earned the insurance industry's Chartered Property and Casualty Underwriters designation.



Wayne Wienholz

Represents WA State Fire Marshal's Association
Currently Serving First Term

I was appointed by Governor Gregoire in October of 2005 to represent the Washington State Association of Fire Marshals on the Fire Protection Policy Board.

I presently serve as the Pierce County Fire Marshal, a position I have held for over 14 years. We have 15 full-time employees in our Bureau. We conduct a full range of fire prevention activities including conducting nearly 5,000 fire and life safety inspections and over 300 fire investigations each year. We serve as the Fire Marshal's office for 20 fire districts and perform contract services for 7 cities and towns.

I began my fire service career in 1971 as a volunteer/part-paid firefighter for King County Fire District #11 (White Center). In 1976, I accepted a Deputy Fire Marshal position with Clark County, Washington. In 1984 I was hired as a Deputy Fire Marshal for Pierce County. I later served as the Assistant Fire Marshal for 3 years before being promoted to Fire Marshal.

I served two terms as the first President of the then newly formed Washington State Association of Fire Marshals and remain a Board member to date. I currently serve as Secretary for the Pierce County Fire Chiefs' Association Board of Directors. I have served on numerous boards and commissions during my career. Two highlights of my career were being appointed to the Senate Select Committee Fire Study Work Group in 1994 and meeting personally with former Governor Locke on fire service issues.

I look forward to this opportunity to serve on the Governor's Fire Protection Policy Board. Being the first Fire Marshal representative on the Board, my goal is to provide insight from the fire prevention side of the fire service. I have testified before the Policy Board and been involved in its actions and activities in many ways since its inception. To have the opportunity to help shape our future as a Board Member is very special to me.

I am truly honored and humbled to be afforded such a great opportunity to give something back to the state of Washington after serving in the fire service here for over 35 years.

State Fire Defense Committee

The State Fire Defense Committee (SFDC) is a standing committee with fire representatives from the nine fire defense regions across the state. This committee meets monthly, rotating the meeting locations to the various fire defense regions. The fire service representatives, in conjunction with the Department of Natural Resources, Emergency Management Division, and the State Fire Marshal's Office of the Washington State Patrol, develop and maintain the Washington State Fire Services Resources Mobilization Plan.

Implemented in July of 1994, the Washington State Fire Services Resources Mobilization Plan provides the mechanism for fire service resources to respond to fires, disasters, or other events that meet the intent of the Mobilization Plan Legislation. The Committee reviews procedures and provides updates to the Plan. The SFDC also monitors mobilization incidents and other issues that may involve mobilization and makes recommendations for plan changes to the Fire Protection Policy Board.

There were 5 mobilization fires in 2004. Many fire service resources were mobilized under the State Mobilization Plan during the fire season. The Fischer Fire in the Wenatchee area was the largest. It initially had a Type 2 Washington Interagency Incident Management Team assigned and transitioned to a national Type I team before it was over.

- After Action reports on all mobilization fires were reviewed and issues addressed or passed to agencies responsible for acting on the committee's recommendations. Such reviews are used in implementing changes and improvements to the Plan.

The SFDC worked on resolving a number of important issues during 2004:

- The most important and most time-consuming was a complete rewrite and reorganization of the Plan. This process began in January and was finalized early in 2005. It will be in place for the 2005 fire season. The new Plan is shorter, more concise, and easier to read. It is organized for ease of use.
- Processes were implemented to decrease the costs for State mobilization incidents, such as:
 - Changing the payment structure for career firefighters to compensate only for hours worked.
 - Early release of non-utilized resources.
 - Identification of lower cost resources when possible.
 - We referred important questions on L & I insurance, State Board for Volunteer Firefighter insurance and issues of Death Benefit coverage to the Policy Board, the Chiefs' Association and the Fire Commissioners' Association for action. Some of these issues were addressed with legislative action in 2005.
- The payment process for fire service agencies has been expedited.
- We continued the work on the annual rate schedule, which was forwarded to the Chiefs' Association and approved.
- We worked closely with the DNR on a process for dispatching of fire service members OF THE FIVE Type 2 WIIMTs.

Other issues identified and worked on during the year include the following:

- The use of the Resource Ordering and Statusing System (ROSS) for fire service resources. This is the system used for identifying and dispatching available resources used by the DNR and the five federal firefighting agencies. We continue to explore the access to fire service resources through the use of ROSS.

In addition to the above we have maintained an active participation on the Washington State Interagency Incident Management Team Geographic Board, which provides policy and procedural guidance and oversees the assignment and dispatch of the type 2 WIIMTs. As a result of our participation the state fire service has increased its involvement on incident management teams and our involvement and influence over decisions that affect team use on mobilization incidents.

Board Meetings

Fire Protection Policy Board meetings are held four times a year, in varying locations, generally in conjunction with a fire service conference or event. All meetings are open to the public.

In 2002, the Fire Protection Policy Board began holding Work Sessions once a quarter, in addition to the regular meetings.

2004 Meetings and Work Sessions

January 28, 2004	Work Session
February 25, 2004	Regular Meeting
April 28, 2004	Work Session
May 26, 2004	Regular Meeting
June 21, 2004	<i>Special Meeting</i>
July 28, 2004	Work Session
August 25, 2004	Regular Meeting
November 10, 2004	Work Session and Regular Meeting

2005 Meetings and Work Sessions

January 26, 2005	Work Session
February 23, 2005	Regular Meeting
April 27, 2005	Work Session
May 25, 2005	Regular Meeting
July 20, 2005	Special Meeting
July 27, 2005	Work Session
August 24, 2005	Regular Meeting
October 26, 2005	Work Session
November 30, 2005	Regular Meeting

2004 Highlights

Fire Marshal Search

RCW 43.43.938 gives the Fire Protection Policy Board the responsibility of setting the job qualifications for the State Fire Marshal's position and to provide a list of three candidates for the Chief to select from. In September six finalists and one alternate were selected, and Jim Broman, Joe Coultsman, TJ Nedrow, Sharon Colby, and Jennifer Gregerson were selected to participate on the interview committee, then recommending names by October 7.

Accreditations

The Board adopted the 1003 Airport Firefighter Professional Qualifications Standards, 2000 Edition for Airport Firefighters.

The Board granted re-accreditation to the Volunteer Fireman's Insurance Subsidiary Emergency Vehicle Accident Prevention program for a period of 5 years.

The Board adopted Fire Inspector I from the NFPA 1031 Standard for Professional Qualifications for Fire Inspector and Plan Examiner, 1998 Edition.

The Board accredited the King County Fire Training Officer's Association Officer's Development Academy.

Mobilization Plan

The Board approved changes to the Washington State Fire Services Mobilization Plan, as presented by the State Fire Defense Committee.

Fire Training

The Board established an Advisory Committee to the Fire Protection Policy Board to develop a statewide plan for training, preparation, and professional development for fire service personnel.

The Board accepted the **Training Advisory Committee** membership list with the addition of Eric Quitsland, later naming him as Committee Chair.

Basic Firefighter Training Program

The Board recognized that of the 535 fire departments, 13 submitted applications for the first time in June, taking the total participating departments up to 323. 12 of the 13 departments are volunteer departments. The Board continued to track the growth in participation in the Basic Firefighter Training Program throughout the year.

Board Elections

The Board retained Sharon Colby as Chair and elected TJ Nedrow as Vice-Chair.

2005 Highlights

Logo - A Fire Protection Policy Board logo was developed and approved for use by the Fire Protection Policy Board on business cards, correspondence, websites, and publications.

Accreditations - The Fire Protection Policy Board approved accreditation of:

- The Fire Training Academy and the Island County Recruit Schools.
- Central Pierce Fire and Rescue's NFPA Firefighter 1, 2002 edition.

The Fire Protection Policy Board approved re-accreditation of:

- The National Association of Professional Driving (NAPD). This program is used to train firefighters on the Emergency Vehicle Accident Prevention (EVAP) standard so that firefighters do not have to maintain a Commercial Driver's License.
- The Seattle Fire Department's (SFD) NFPA 1001 Firefighter I program. The team reviewed the policies and procedures of the SFD in accordance with the criteria in the Washington State Accreditation Guideline and observed a mock written exam and practical exam on Firefighter I.

Sprinklers in Nightclubs - The Board approved the proposed rules of ESFB 1401, which directs the State Building Code Council to adopt rules by December 1, 2005, requiring that all nightclubs be provided with an automatic sprinkler system.

Fire Training - The Fire Protection Policy Board endorsed the Strategic Plan developed by the Fire Service Training and Education Advisory Board.

Fire Investigations - The Board authorized establishment of a special committee charged with developing a strategy to properly authorize, fund from existing resources, and coordinate the deployment of existing out-of-jurisdiction resources to perform origin and cause investigations.

Basic Firefighter Training Program - The FPPB approved revising the Basic Firefighter Training Program reimbursement rate from \$2 per hour, to \$3 per hour to incorporate cost-of-living increases.

Other Business - The board retained Sharon Colby as Chair and elected TJ Nedrow as Vice-Chair.

The Board approved the State Fire Defense Committee's selection of Bill Walkup as Chair and Dave LaFave as Vice-Chair.

The Fire Protection Policy Board established the following as their priorities for 2006:

- FTA Infrastructure
- Regional HazMat Teams
- Firefighter Health and Safety

FIRE PROTECTION POLICY BOARD MEMBERS
October 2005

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